Amidst Call for Police Reform, What about Police in Schools?

August 25, 2020: This summer, tens of thousands protested police violence across Massachusetts, legislators debated police reform legislation, and educators grappled with whether it would be safe, or even possible, to bring students back to school. During this same time, a group of youth advocates, attorneys and watchdog groups examined the extent to which a key provision of the Criminal Justice Reform Act of 2018 (CJRA) is being implemented. To stop the school-to-prison pipeline, the CJRA required school districts and law enforcement agencies to:

1. Ensure they were not using police powers to enforce non-criminal school discipline code violations, and
2. Report data on school-based arrests and referrals to police, to be made public on the website of the Department of Elementary and Secondary Education (DESE).

In November, 2019, the Massachusetts Office of the Child Advocate, analyzing the implementation of the law, found that many localities had failed to revise their policies and practices to address the law’s changes. In March, 2020, the Mental Health Legal Advisors Committee (MHLAC) surveyed the state’s districts and found that only 31 of the 289 school districts in Massachusetts (approximately 10%) reported any school-based arrests to DESE for the 2018-19 school year. While some districts may not have had any arrests that year, cities like Springfield, Worcester, and Lowell – districts whose high arrest rates prompted the inclusion of this provision into the CJRA legislation – did not provide any data on school-based arrests at all.

Boston, the Commonwealth’s largest school district, reported 6 school-based arrests that year, but the Boston Globe reported 114 during the same time period.

Advocates note that “school-based arrests” are the tip of the iceberg, as students are much more likely to receive a court summons from school police rather than be arrested onsite. DESE began collecting the broader data set of “referrals to law enforcement” last year, but it is not yet public.

Given the harm of school-based arrest, our organizations submitted public records requests to the most populous school districts and the law enforcement agencies that serve them to obtain the missing information. We found pronounced discrepancies between data reported by schools and police departments and other public records, including:

- Springfield Public Schools (25,300 students), the subject of continued controversy regarding school-based policing, reported zero school-based arrests to DESE for the 2018-2019 school year, even though the Springfield Police Department provided records pursuant to a public records request by Citizens for Juvenile Justice of 41 school-based arrests that year;
Haverhill Public Schools (8,100 students) informed the Youth Advocacy Division of the Committee for Public Counsel Services (YAD) that they do not collect data on school-based arrests, while the Haverhill Police Department produced data indicating 81 students had been arrested in 2018-2019;

Brockton Public Schools (16,000 students) reported only 2 school-based arrests to DESE in the 2018-19 school year and confirmed that number in response to a request by the Justice Center of Southeast Massachusetts. A docket review by the YAD Quincy Office, which represents about a quarter of Brockton youth in juvenile court, revealed three times as many school-based arrests that year;

Lowell Public Schools (14,600 students), which reported zero school-based arrests to DESE for the 2018-19 school year, responded to its request that only two arrests had occurred since implementation of the CJRA. Court data from that jurisdiction collected by Freitas and Freitas Law Office and YAD indicates more than 6 times as many school-based arrests were made during that period, the majority of which were students of color;

Worcester Public Schools (28,600 students), the second largest district in the state, reported zero school-based arrests to DESE for 2018-19, but data extracted from the City of Worcester Law Department pursuant to a public records request by Citizens for Juvenile Justice showed at least 4 school-based arrests that year;

New Bedford Police Department responded through an attorney for the New Bedford Public Schools, which serves 13,000 students, that the Police Department “does not collect arrest data,” and,

Boston (54,300 students) has simply failed to respond to its public records request, despite receiving an extension from the state that expired almost a month ago.

“As the statehouse debates a police accountability law, the majority of police departments are not even sharing the data that, by law, they must both record and report: data on arrests of our children at school,” said Matt Cregor, Staff Attorney at the Mental Health Legal Advisors Committee. “The statehouse must both address school policing in enacting its new law, and in enforcing current law.”

"Often arguments supporting the placement of police in schools are fueled by emotions and driven by anecdotal stories,” said Leon Smith, the Executive Director of Citizens for Juvenile Justice. “However, in Massachusetts, we are long overdue to take a data-driven approach to school policing in order to systematically assess its benefits and harms. There is no way to do that without accurate, comprehensive data.”

“Presently, the CJRA of 2018 helps maintain Massachusetts’ reputation for passing progressive laws. Yet, because key provisions are not fully implemented, this so-called “progressive” reputation is nothing more than an illusion,” said Lisa H. Thurau, Executive Director of Strategies for Youth.
“The students facing the greatest barriers to academic success are also those most likely to be arrested in school,” said Debbie Freitas, an attorney with Freitas & Freitas, LLP, a law firm in Lowell specializing in juvenile and child welfare matters in the juvenile court. “As schools reopen and prioritize the in-person return of special needs students, it is critical that the districts report how, when, and why these vulnerable students are policed.”

These are important considerations as parents prepare to send their children to school this fall and the state considers legislative reform of law enforcement agencies. School districts and law enforcement agencies’ refusal to comply with reporting laws prevents parents, students and communities to have the data they need to determine whether police should remain in schools, especially at a time when students may not even be allowed to return to them.